

**Synthesis report of  
outcomes of the  
implementation of  
ICAT activities in  
Botswana**

## Initiative for Climate Action Transparency – ICAT Synthesis report of outcomes and lessons learned

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October 6<sup>th</sup>, 2023

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### PREPARED UNDER

The Initiative for Climate Action Transparency (ICAT), supported by Austria, Canada, Germany, Italy, the Children’s Investment Fund Foundation and the ClimateWorks Foundation.

Supported by:  
  
Federal Foreign Office  
on the basis of a decision  
by the German Bundestag

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The ICAT project is managed by the United Nations Office for Project Services (UNOPS)

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## List of Acronyms

BERA	Botswana Energy Regulatory Authority
BPC	Botswana Power Corporation
BTR	Biennial Transparency Report
BUR	Biennial Update Report
DMS	Department of Meteorological Services
DoE	Department of Energy
GHG	Greenhouse gas
GoB	Government of Botswana
ICAT	Initiative for Climate Action Transparency
ISPRA	Istituto Superiore per la Protezione e la Ricerca Ambientale
MPG	Modalities, Procedures and Guidelines for Article 13 of the Paris Agreement
MRV	Measuring, reporting and verification
NAMA	Nationally Appropriate Mitigation Action
NCCC	National Climate Change Committee
NDC	Nationally Determined Contributions

<b>NIR</b>	<b>National Inventory Report</b>
<b>TNA</b>	<b>Technology Needs Assessment</b>
<b>TMU</b>	<b>Technical Management Unit</b>
<b>ToR</b>	<b>Terms of Reference</b>
<b>UNEP CCC</b>	<b>UNEP Copenhagen Climate Centre</b>
<b>UNFCCC</b>	<b>United Nations Framework Convention on Climate Change</b>

## Introduction

Botswana has been engaging with the Initiative for Climate Action Transparency (ICAT) since December 2020 to develop and enhance capacity for the Government of Botswana (GoB) to measure the impact of its policies and efforts to mitigate its Greenhouse Gas (GHGs) emissions as per the NDC. Furthermore, to report these policies and efforts publicly and transparently. To this end, the ICAT Botswana project aimed at creating an enabling environment to strengthen the current institutional arrangements and legal frameworks towards a robust national measuring, reporting and verification (MRV) system for climate change. The implementation of the ICAT Botswana project was focused on two priority sectors: Energy and Transport.

Activities started in August 2021 after months of close coordination and collaboration with the Department of Meteorological Services (DMS) of the GoB, where a draft work plan, associated budget and timetable for ICAT activities were developed. These activities were kicked off by the signing of the Project Cooperation Agreement, the recruitment of national consultants for both priority sectors, and the planning of an inception workshop for the project.

This report provides a synthesis of the key results and lessons learned from the implemented activities.

## Approach and key results

To achieve the intended objective of strengthening the institutional arrangements and legal framework to enhance greater transparency in reporting NDCs targets, the ICAT project had a set of specific tasks as follows:

- **MRV needs and gaps assessment report.**
- **Analysis of existing MRV/transparency system and related support initiatives in the country.**
- **Support regular updates of the MRV/transparency initiatives.**
- **Finalize the work plan for ICAT support based on the needs and gaps assessment report.**
- **Provide an analysis of the recommendation to strengthen the institutional arrangements for coordination of the national MRV/transparency system.**
- **Support Botswana Ministry of Environment, Natural Resource Conservation and Tourism in tracking MRV/transparency initiatives and report support received in BUR.**
- **Support Botswana Ministry of Environment, Natural Resource Conservation and Tourism to set up a steering committee for coordination of international support to MRV/transparency.**
- **Support Botswana Ministry of Environment, Natural Resource Conservation and Tourism to set up a Technical Management Unit for the national MRV/transparency system.**
- **Application of selected ICAT guidelines on specific mitigation actions such as solar PV for household use either nationally or in selected communities, prioritized by the Government of Botswana.**
- **Identify links and synergies with other support initiatives in Botswana to ensure ICAT outcomes are sustained.**
- **Develop an MRV/transparency tracking tool for NDC implementation in the energy sectors.**
- **Provide suggestions for the policy and institutional framework roadmap.**
- **Support the government to organize project-related workshops facilitate and provide workshop minutes and reporting (after the workshop).**
- **Support the team of international experts in the provision of training and capacity-building support to the country.**

In August 2021 an inception workshop took place in an online format due to COVID-19 constraints, with staff from the UNEP Copenhagen Climate Centre (UNEP-CCC) and the Istituto Superiore per la Protezione e la Ricerca Ambientale (ISPRA), where national stakeholders were introduced to the scope of ICAT, the proposed activities and implementation plan for the ICAT Botswana project, and had the opportunity to express their challenges and needs in terms of enhancing the national transparency capacities, with a focus on NDC implementation.

Based on the identified tasks above and the consultation with key stakeholders during the inception workshop, the initial design of the work plan included six main outputs:

- Output 1. Situational analysis and gap assessment on the current MRV mechanisms in the relevant institutions and climate change data currently generated is developed, taking into account the information's quality and frequency.
- Output 2. Inter-institutional consultation and policy/strategy analysis is undertaken, to strengthen Institutional arrangements for data and information reporting and sharing within and between the institutions for climate change policies and actions.
- Output 3. Information necessary to track progress made in implementing and achieving Botswana's NDC is developed, based on the modalities, procedures and guidelines for the transparency framework for action and support referred to in Article 13 of the Paris Agreement. MRV tools and procedures are designed to facilitate reporting.
- Output 4. Barrier assessment on MRV transparency towards implementation of the recommendations identified during the situational analysis and inter-institutional consultation is developed. Capacity-building training on MRV transparency systems based on selected ICAT methodologies are undertaken among key stakeholders.
- Output 5. Roadmap for the facilitation of knowledge sharing is developed, including key steps and instruments needed.
- Output 6. Main outcomes of the ICAT Botswana project are documented and validated among key stakeholders.

### **Output 1: Situational analysis and gap assessment on the current MRV mechanisms in the relevant institutions and climate change data currently generated**

Within the energy sector, the country has established a functional institutional architecture to implement climate change interventions and comply with UNFCCC requirements. The

institutional arrangements constitute DMS, the National Climate Change Committee (NCCC) and the National GHG Inventory team. Furthermore, Statistics Botswana has been strategically included in the institutional arrangement as one of its statisticians has been included in the GHG inventory team.

In terms of legal framework, the country has developed policies and Acts that could enable data flow and exchange amongst the stakeholders. The existing legal framework instruments include the Botswana Climate Change Response Policy, National Energy Policy, Statistics Act of 2009, and National Adaptation Plan Framework amongst others.

However, some limitations and weaknesses that required strengthening were identified. The recommendations to strengthen the **institutional arrangements** and **legal frameworks** included:

- Increase the National GHG inventory team.
- Set up a task group for each sector for the GHG inventory with the private sector represented in all the task groups.
- Strengthen the existing National GHG inventory team to track the adaptation and mitigation measures to monitor the implementation of the NDC.
- Build the capacities of the NCCC members and the national GHG inventory team to ensure that they effectively execute their mandate.
- Strengthen the legal frameworks in areas of institutional arrangements and data reporting/sharing, particularly the country's Statistics Act and Climate Change Response Policy.
- Develop a national strategy for mainstreaming the country's NDC into NDP.
- Establish a data management system for the NDC to be managed by the climate change focal point.
- Develop the QA/QC framework for the GHG emissions inventory.
- Strengthen the existing institutional arrangements to ensure that both the vertical and horizontal integration of the institutional arrangements are achieved.

Regarding the **transport sector**, the following key results are highlighted:

- Botswana has experience in some form of MRV through its reporting on NC, BUR, NAMA, TNA and with the advent of the NDC reporting under the Paris Agreement, additional structures and effort is required to have an effective MRV system that will meet ETF requirements under Paris Agreement.
- The national development imperatives are in place although some improvements in policy and legal framework will be required for a coordinated effort to undertake proper MRV for GHG Emissions, GHG Mitigation and MRV for Support, which are the key pillars of the MRV system considered.
- Indications are that stakeholders are more familiar with the preparation of GHG emissions although only Tier 1 2006 IPCC methodology has been used in the latest 2014/2015



GHG NIR. Some quality assurance/control and verification are also undertaken.

- However, in the case of transport additional data being collected are not used to migrate to Tier 2 and Tier 3 GHG inventory approach. Additional discrete data and emission factors will also require revision and refinement.
- A consolidated database capturing transport data from public and private entities is required.
- Several Transport measures are mentioned but quantification of impacts has not been done due to lack of well-defined assumptions.
- Capacity and data availability and completeness limit the GHG mitigation options that can be analysed for the transport sector.
- MRV support coming as direct climate finance, technical assistance and technology transfer are not readily documented at the national level although some data can be assessed from donor/Development partner websites.
- Monitoring and reporting unconditional and conditional financing of NDC mitigation measures will be required but were not provided at the time of the study.
- Institutional arrangements exist for MRV for GHG Emissions and MRV GHG Mitigation, but they need strengthening, involving all relevant sectors (including transport) in the provision of data and undertaking GHG mitigation analysis.

## Output 2: Inter-institutional consultation and policy/strategy analysis

This activity involved undertaking consultation with the stakeholders that influence the **energy sector** both directly and indirectly. A total of 20 institutions were consulted such as the Department of Energy (DoE), Botswana Oil, Botswana Energy Regulatory Authority (BERA), Botswana Power Corporation (BPC), Debswana etc. The consultation covered a wide range of aspects such as knowledge of the country's NDC, Paris Agreement and its Transparency Framework to suggest strengthening the institutional arrangements for improved reporting and transparency on the GHG emission inventory.

Some of the recommendations as suggested by the stakeholders to strengthen the institutional and legal frameworks included:

- Develop the MoA and MoU between the private and public sector on data sharing and information exchange on the NDC activities.
- Ensure that the private sector participation is fully enhanced by including its members in vital and strategic committees such as NCCC and sectoral working groups.
- Enforce the existing legal instruments particularly the Statistics Act of 2009 to ensure data sharing and information exchange.
- Develop and operationalise the QA/QC framework for the country in line with the existing data quality assurance systems.
- Establish a QA/QC coordinator and link it to the sectoral working group and the technical management unit (TMU).

- Strengthen the DoE Statistics and Modelling unit to act as a technical management unit for the energy sectoral MRV
- Strengthen and widen the ToR for the NCCC to act as an inter-ministerial committee
- Develop the country's NDC financing strategy which will finance some aspects of the MRV system transition to ETF

Within the **transport sector**, the main findings based on the inter-institutional consultation were:

- Ministry of Environment and Tourism (MENT) and DMS are considered adequate apart from adding resources for the NDC MRV.
- The NCCC is considered an inter-ministerial organ but its legal status and effectiveness is limited at the moment. The proposal is that the inter-ministerial body for NDC/MRV should have the power to make binding decisions and can agree on resource allocation.
- The SB is considered well placed apart that it may have to establish an NDC/MRV desk to manage information related to climate action.
- The GHG Inventory team is considered relevant but has to include other sectors not represented and private sector participation.
- TMU comprising of various experts can inform decision making by the inter-ministerial body and policy/strategy formulation. The TMU can lead the development and reviews of NDC/MRV reports before submission to both NCCC and UNFCCC/Paris frameworks.
- Comprehensive institutional involvement that encompasses vertical and horizontal coordination of central government with regional institutions, semi-state, non-state, funders etc is needed.
- Integrated Climate Change Information and database systems similar to what is being proposed for SB to enhance in addition to its already important role in support of data sets for the GHG Inventory are needed.
- NDC/MRV work is dictated from the highest level in the countries and that even Sectoral Group reports are signed off by senior officials before the reports are considered at a higher level.
- So far QA/QC system for NDC MRV data purposes is considered inadequate in some cases non-existent.
- The QC provided by SB is currently the main source, but none is seen at lower/sector levels apart from the fact that some organizations may have their internal processes for data collection and quality assurance.
- The Data Processing Centre, at SB is to be equipped with sector data management specialists ensuring that data is credible and of good quality.

### **Output 3: Information necessary to track progress made in implementing and achieving Botswana's NDC**

Regarding the energy sector, Botswana has 13 identified mitigation measures covering exclusively the stationary energy sector. Consequently, the mobile energy sector, agriculture and forestry sectors have been excluded. Of the 13 sectors that have been identified, sustainable renewable risk mitigation initiative is listed among the sector, but its GHG emission reduction potential is estimated at 0. A total of 11 tracking tools have been developed consistent with the 2006 IPCC GHG emission inventory guidelines. The data requirements for tracking were identified as the number of renewable units e.g., number of solar streetlights, number of solar boreholes, number of solar power stations, number of biodigesters, their capacity, sunshine hours in a year, avoided diesel consumption etc. This information is vital to estimate the energy production in Terajoules (TJ) which is the basic information for estimating the avoided GHG emissions as per the IPCC emission equations. The following are some of the recommendations identified:

- The tracking tools should be used annually to track the country's NDC efforts. This will significantly improve data reliability and enhance transparency on reporting of the country's NDC.
- For the mitigation measures that use meters such as feed-in-tariffs, it is highly recommended that monthly readings are taken to calculate rather than estimate energy production.
- For mitigation measures that cover a wide range of stakeholders (household, commercial and public/government), the tracking tools should be used for each group as the scale of operations could be different.
- Statistics Botswana is tasked with the collection, processing, analysis, dissemination and archiving of statistical information across the economy covering all major sectors. Thus, it is the lead data provider for mitigation measures. Therefore, it is important that Statistics Botswana is engaged at the early stages on the data requirements for the tracking tools to ensure data availability and other stakeholders such as BITRI (solar streetlights), DoE (biogas), councils (solar streetlights), Ministry of Infrastructure and Housing Development (retrofitting and solar appliances) and the Department of Animal Production (solar boreholes).

The Botswana NDC has mentioned only one transport measure that has no targets and the GHG reduction potential has not been determined. The expectation in the NDC is that the transport measure will be reported from 2025 to 2030. A tracking tool has been developed for this transport measure to compute GHG reduction on an annual basis using vehicle import statistics and vintage of existing vehicles in the country. The opportunity exists to compute the GHG reduction potential of other transport measures that are applicable to Botswana although they are not in the NDC. Both the ICAT Transport Guide and GACMO provide options for determining the GHG reduction potential of the other transport measures. Additional transport measures that include the shift from road freight to rail freight, electric rail compared to diesel-fuelled trains and the introduction of electric cars have been presented in the Transport NDC Tracking tool based on GACMO as an additional

resource. The tracking tools developed only show GHG reduction potential and not abatement costs as the GACMO is intended to determine. The following recommendations were identified throughout the development of transport sector-related tracking tools:

- More transport GHG reduction measures can be included in the NDC.
- Involvement of specific stakeholders/organizations in the impact analysis of the GHG reduction measures should, however, be aligned with specific stakeholders e.g. all road transport measures should be done by DRTS; all railway transport measures by Botswana railways etc.
- All annual data sets and computations should be captured to present historical series and comparisons over the years.
- Training the targeted stakeholders on quality assurance and then providing QC for the data sets used in the NDC tracking.
- The collation of the GHG reduction impacts of the transport measures to be made by the Transport Sectoral Working Group as proposed and further up by the TMU.
- Final compilation of NDC tracking will be undertaken by the Technical Management Unit for the purpose of both domestic and international reporting.
- Capacity Building on Tools is useful to track a number of transport measures that can be implemented in Botswana.
- Training of the nominated contact person in each targeted transport stakeholder organization will require training on the collection, and manipulation of appropriate data and on using Tools.

#### Output 4: Barrier assessment on MRV transparency

This activity was focused on identifying impediments on a sectoral level for improving the MRV that will enable it to transit to the EFT. It is critical that the barriers are removed to create an enabling environment for the country to report its NDC mitigation efforts transparently. Some of the barriers identified and discussed for validation are as follows:

- Limited knowledge of the country's NDC and the Paris Agreement Transparency Framework. this barrier has been categorised as high.
- Lack of institutional capacity - Most of the institutions indicated limited knowledge and skills in undertaking the GHG national inventory consistent with the IPCC methodology. The barrier was categorised as high.
- Lack of data and data gaps- NDC mitigation for the energy sector covers approximately 11 mitigation measures which require a lot of data. Some of the mitigation measures will be difficult to track with a high confidence level such as geysers, streetlights, and boreholes. The barrier to data availability was categorised as high.

- **Weak institutional arrangement on data and information exchange.** There are no defined organisational mandates concerning NDC tracking and reporting due to a lack of terms of reference (ToRs) for the institutions involved in the NDC mitigation implementation. This was categorised as medium.
- **Limited trained personnel on GHG emissions inventory.** The limitation was classified as being high.
- **Low involvement and participation of the private sector.** This was classified as high.
- **Lack of financial resources.** This barrier was classified as high.

Based on these findings, the following recommendations were presented to the stakeholders for validation:

- **Develop and operationalise the stakeholder engagement strategy for NDC** which will improve the stakeholder's knowledge and their participation in the NDC.
- **Training stakeholders on MRV/EFT and the IPCC guidelines.**
- **Establishing a Memorandum of Agreement (MoA) and a Memorandum of Understanding (MoU) on data sharing.**
- **Strengthening the legal framework for data and information sharing.**
- **Establish a data exchange platform to be managed by DMS in collaboration with Statistics Botswana.**
- **Establishment of the incentives such as carbon trading and sale of electricity to enhance private sector reporting.**
- **Development of the financing strategy for the NDC implementation and tracking.**

The barriers that were identified for the transport sector covered institutional arrangements, legal and policy frameworks, and resources. These are highlighted below:

- **Low level of awareness particularly by the private sector stakeholders on expectation of MRV/EFT.**
- **NCCC is considered inadequate to drive the MRV towards the EFT.**
- **Inadequate transport activity data and country-specific emission factors.**
- **No comprehensive central data management system that includes transport data for MRV.**
- **Limited tools in use particularly for GHG mitigation impact analysis and tracking financing.**
- **Limited international financial support for transport apart from the government budget for transport.**
- **Need for a strong legal framework and operationalisation of the transport climate policies and Acts.**

Some of the recommendations that were highlighted are included below:

- **Awareness raising campaign at the country level involving all stakeholders.**

- Establish required institutions under Deliverable 2 with specified roles.
- Create and coordinate data supply chain from data providers, QA/QC, capturing and management, and archiving.
- Expedite the SB Data Management Strategy and enhance the SB data management centre with required skills and related training provided to those providing and managing information/data.
- Training of selected experts from the Sector Working Group, Task Teams, TMU on existing tools for GHG Inventory, GHG Mitigation and tracking Implementation support.
- Technical Assistance (TA) for training of MRV scope and training trainers for continued training.
- Mobilize climate finance that caters for all sectors as proposed by MFEDP.
- Develop legislation for data provision with the lead coordination body.

## Output 5: Roadmap for facilitation of knowledge sharing

This activity involved the development of the **roadmap** with its implementation plan for both energy and transport sectors. The table below depicts the core activities and strategic activities identified and validated by key stakeholders in the **energy sector**.

*Table 1: Roadmap for the stationary energy sector*

Core activity	Specific activities	Milestone
Adoption of the NDC tracking tools	<ul style="list-style-type: none"> <li>• Consultation workshops on NDC tracking tools</li> </ul>	<ul style="list-style-type: none"> <li>• Workshop conducted</li> <li>• Workshop report</li> </ul>
Development of MoA/U on data sharing and MRV arrangement	<ul style="list-style-type: none"> <li>• Consultations workshops amongst stakeholders (DMS, Statistics Botswana, private sectors), to identify roles and responsibilities</li> </ul>	<ul style="list-style-type: none"> <li>• MoA/U signed</li> </ul>
Strengthening the energy thematic group/task group to take responsibilities of TMU	<ul style="list-style-type: none"> <li>• An assessment of the current structure of thematic group structure, roles and responsibility</li> <li>• The current roles and responsibilities</li> <li>• Recommend on additional members for strengthening</li> </ul>	<ul style="list-style-type: none"> <li>• Established fully functional strengthened energy thematic working group/task group</li> <li>• ToRs for the thematic working group including MRV/ETF system</li> </ul>
Establish a steering committee for mobilising international and domestic resources	<ul style="list-style-type: none"> <li>• Consultation with relevant ministry and DMS</li> <li>• Identification of the core activities of the steering committee</li> </ul>	<ul style="list-style-type: none"> <li>• An established functional steering committee</li> </ul>

for MRV/ETF	<ul style="list-style-type: none"> <li>• Identification of the key positions of the steering committee based on international best practices</li> <li>• Selection of the committee members from the institutions</li> </ul>	<ul style="list-style-type: none"> <li>• Developed ToRs for the steering committee</li> </ul>
Financing strategy for the MRV/EFT	<ul style="list-style-type: none"> <li>• Develop the budget for the MRV/ETF</li> <li>• Determine the financing gap</li> <li>• Identify the funding sources</li> <li>• Develop the strategic activities to raise revenue</li> </ul>	<ul style="list-style-type: none"> <li>• Developed financing strategy detailing budget, financing gap, financing source and activities for implementation</li> <li>• Financing strategy handed to the steering committee</li> </ul>
Developed stakeholder engagement strategy	<ul style="list-style-type: none"> <li>• Consultation meeting to identification of all stakeholders involved in energy MRV</li> <li>• Determine stakeholders involvement and activities</li> <li>• Develop strategic activities for enhancing stakeholders engagement</li> </ul>	<ul style="list-style-type: none"> <li>• Stakeholder engagement strategy presented and endorsed by the climate change focal point</li> </ul>
National GHG inventory team strengthened to track the NDC	<ul style="list-style-type: none"> <li>• An assessment of the current team competency and capability to analyse the mitigation measure and track the NDC GHG emission reduction</li> <li>• Identify areas of strengthening and additional skills required</li> <li>• Nominate additional members as per the skill requirement</li> </ul>	<ul style="list-style-type: none"> <li>• Additional members included</li> <li>• Members trained on the NDC tracking tools</li> </ul>
Development of the QC/QA plan	<ul style="list-style-type: none"> <li>• Review the Statistics Botswana data quality framework</li> <li>• Review the IPCC QA/QC plans</li> <li>• Develop the country's QA/QC</li> <li>• Establish the QA/QC coordinator</li> </ul>	<ul style="list-style-type: none"> <li>• Developed and Adopted QC/QA plan</li> </ul>
Established data exchange platform and storage	<ul style="list-style-type: none"> <li>• Consultation meeting with stakeholders on establishment of the MRV/ETF data exchange</li> <li>• Engage the IT department to develop MRV/ETF portal for data exchange</li> <li>• Develop the operations manual</li> <li>• Training workshops</li> </ul>	<ul style="list-style-type: none"> <li>• Fully functional IT systems</li> <li>• Trained stakeholders</li> </ul>

Table 2 below shows the roadmap activities to be implemented in the **transport sector** for

strengthening the country MRV which will transit to the ETF.

Table 2: Roadmap for the transport sector

MRV Stage	Action	Activity
GHG Inventory	Capacity building of transport sector practitioners on data collection, GHG Inventory calculations, data QA/QC	<ul style="list-style-type: none"> <li>Design templates for data collection for each transport subsector</li> <li>Training selected practitioners from public and private sector entities on data requirements, collection, collation</li> <li>Training on IPCC 2006/2019 Guidelines</li> <li>Create an expert Group for training on QA and QC and offer 3<sup>rd</sup> party QC</li> </ul>
	Creation of a centralized transport sector portal within SB national database	<ul style="list-style-type: none"> <li>Data base development for transport statistics for GHG inventory</li> </ul>
	Development of Country transport specific emission factors	<ul style="list-style-type: none"> <li>Experts conduct analytical work using available country data sets</li> </ul>
GHG Mitigation	Capacity Building for GHG Mitigation Impact analysis	<ul style="list-style-type: none"> <li>TA for training selected transport experts on data requirements, assumptions, analytical work, indicators for tracking NDC implementation</li> <li>Selection of tools to be adopted for the transport sector and Training on the selected tools for GHG mitigation e.g. GACMO</li> </ul>
Implementation Support	Mobilization of climate finance to support data collection, required instrumentation and software tools, training workshops	<ul style="list-style-type: none"> <li>Revise national Environmental Fund to cater for domestic and International funds</li> <li>Accounting of domestic and international funds going into transport sector</li> <li>Allocation of funds for training workshops, data collection and acquisition of software/tools and TA</li> </ul>
Institutional framework	Creation of an Integrated Institutional Framework for MRV	<ul style="list-style-type: none"> <li>Agree on the institutional structure with high-level decision-making body, TMU and thematic/sectoral Working Groups (WG for transport well defined including private sector stakeholders)</li> <li>Ensure transport stakeholders in NCCC and TMU</li> </ul>
Policy Framework	Creation of a Legal framework for data provision and	<ul style="list-style-type: none"> <li>Review existing sectoral policies to cater for MRV data requirements</li> </ul>



	protection	<ul style="list-style-type: none"> <li>• Develop and sign MoUs/MoAs for data provision and protection with transport stakeholders especially private sector</li> </ul>
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## Output 6: Validation of main outcomes of the ICAT Botswana project

During the **validation workshop** for the ICAT Botswana project, a series of presentations were made summarizing the key activities and findings of the project. The following are the issues that were raised by and discussed with the stakeholders:

### 1. Thematic working groups (TWGs)

One of the aspects that was specifically indicated in the terms of reference was the establishment of the thematic working groups. During the presentation, one of the findings from the consultation was that instead of establishing the thematic working groups, it would be ideal to the using the existing thematic working groups in the country. There are currently TWGs which were established during the development of National Development Plan 10. They were formulated to support national development, planning, implementation, monitoring, reporting and evaluation of Botswana’s Vision 2036 and National Development Plan 11. The relevant one of the energy sector is the sustainable environment thematic working group. However, it was advised that these working groups are not suitable and appropriate for supporting the MRV/EFT programme. It was advised that there is a need to establish a Thematic working group which could be a sectoral working group.

### 2. MoA and MoU

The presented noted the need for the establishment of MoA and MoU between the various energy sectors to enable data exchange and flow amongst the stakeholders. However, the stakeholders were sceptical about whether there is a need for MoA/MoU as data between the government departments and Statistics Botswana can be easily shared. However, it was noted that the NDC transit to other non-government departments, particularly the private sector. Furthermore, even between Statistics Botswana and the focal point being DMS, there is a need for MoU which will clarify the role of SB in terms of what data to collect for the NDC tracking and the data quality. Thus, it was stressed that MoU/MoA are required to ensure that roles and responsibilities are clarified, and each party knows its expectations. Furthermore, it was emphasised that MoA/U are critical as they will indicate areas of expectations.

### 3. Strengthening the legal framework

Strengthening the legal framework was another point that was raised by the stakeholders for data sharing and exchange. The concern is how do we strengthen the legal framework as already government departments are sharing the information. However, it was advised that

the NDC includes not only the governmental departments but the private sector (business communities). Therefore, it is fundamental that the Statistics Act of 2009 which was formulated to guide Statistics Botswana includes this critical sector. This point was highly emphasised as the NDC will involve the participation of the farmers, households, and the commercial sector.

#### 4. Prioritisation of the adaptation components of the NDC

Some of the participants indicated that the economy of Botswana is ecosystems-based as evident from the reliance on livestock and tourism sectors. Therefore, there is also a need to also prioritise the adaptation component of the NDC. It was noted that as far as the GHG emissions are concerned the country's contribution is insignificant, so there should be more focus on the adaptation component.

#### 5. The GHG emission inventory team's ability to do both GHG emission inventory and NDC tracking

One of the recommendations from the deliverables is that the National GHG inventory team should be tasked with tracking the NDC in addition to conducting the GHG inventory. However, the participants questioned the ability of the National GHG Inventory to do the two tasks. It was indicated that for them to conduct both tasks (tracking the NDC and undertaking the inventory) they will have to be strengthened by increasing their members. Furthermore, they will need to be further trained on NDC tracking. However, it was indicated that since the NDC tracking and GHG inventory are similar tasks they could easily do both tasks.

#### 6. Transparency in the selection of the GHG emission inventory team

Another recommendation that was National GHG inventory team should be increased by including additional members from DoE and Botswana Power Corporation. However, it was noted that there is a need to be transparent in selecting the members as some of the members could not be interested in the exercise and will therefore not be prioritised the NDC tracking and the national GHG inventory exercise. The advice was noted, and it was agreed that in selecting the additional members, it should be assessed whether a member is interested also taking into account their responsibilities at work.

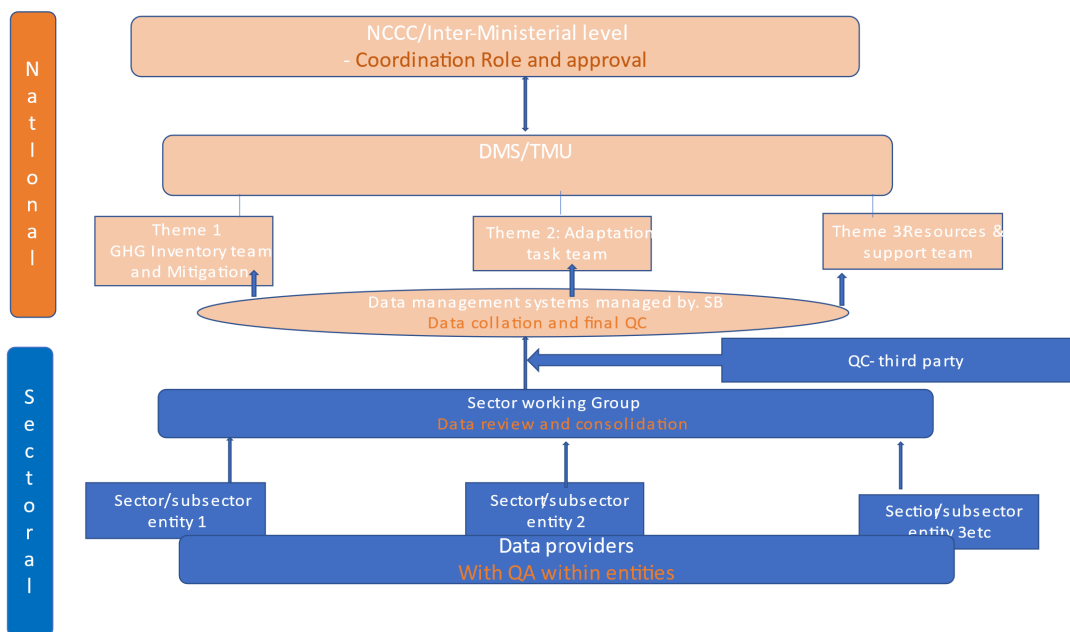
#### 7. Data management framework

The data management framework was highlighted as an important element as NDC tracking will require a lot of data from all the sectors mainly governmental departments, and commercial sectors (tourism, agriculture, transport etc). It was thus decided that it was crucial to develop and agree on a framework that will guide data processes. The data management framework was debated at length, and it was agreed that it should be a bottom-up approach where the sector generates the data. Furthermore, the need for standardised Quality assurance (QA) is emphasised. The data generated by the sectors will

then be submitted to the sectoral working group (energy) which will then be managed by the SB.

Figure 1 depicts the agreed data management systems are endorsed at the validation workshop.

Figure 1: Proposed changes in institutional arrangements



## 8. Implementation of the roadmap

The participants noted that to sustain the implementation of the activities to strengthen the institutional arrangements and continue to track the NDC mitigation measures and report in a transparent manner, resources are needed. Furthermore, it was noted that, with limited resources, priorities could change as the limited resources are channelled to critical economic activities such as adaptation. Therefore, there is a need for mobilising resources by developing a financing strategy for both the NDC adaptation and mitigation implementation and tracking.

## 9. Establishment of the sectoral working groups

The discussion also focused extensively on the creation of sectoral working groups as a means to facilitate the monitoring of the NDC. There was a strong emphasis on the

significance of involving all relevant sectors, particularly the private sector and business community, to ensure active participation in NDC monitoring. Furthermore, it was highlighted that this approach will improve the flow and exchange of data since the working group members will be connected to the different sectors responsible for generating and owning the data.

#### 10. Technical management unit

A technical management unit is responsible for the operations and improvement of a system to ensure efficiency and quality in the NDC tracking. Subsequently, the unit provides support, in terms of data availability and quality. This is one of the requirements of a good MRV that will transit to the ETF. One of the recommendations emphasized in the project is to enhance the current Department of Energy (DoE) Statistics and Modelling Unit so that it can serve as a technical management unit specifically dedicated to the energy sectoral MRV. This was validated by the stakeholders who noted that it is critical to use existing institutions and the units to avoid duplication of duties. It was noted that currently the statistics and modelling unit deals with data on energy and can easily assume this responsibility.

#### 11. Scepticism on implementation of the roadmap and the recommendations

The participants of the workshop acknowledged that the recommendations are well-founded. However, they consistently raised the issues of their implementation. They highlighted the need for ensure that there is a clarity on who is going to implement the recommendations and the roadmap. However, it was emphasised that the climate change focal point is the lead agent which should take the role of implementing the suggested roadmap. It was further emphasised that the noted roadmap has the implementation plan which clearly indicate the responsible agent and time frames. However, the initial responsibility rests with the DMS to disseminate the ownership of the product for implementation.

